

## Captiva Community Panel

# MINUTES

May 9, 2017

**Attending**, Rene Miville, David Mintz, Andreas Bieri, Dave Jensen, Sandy Stilwell, Mike Mullins, Peter Koury (phone), Mike Boris (phone), Tom Rathbone (phone)

**Audience:** 12

Meeting convened 9 a.m. After introductions and roll, the April 11, 2017, minutes were unanimously approved (Mullins/Stilwell).

**CEPD:** *Kathy Rooker:* Survey crews this week third year post construction monitoring. The 2013 project must be monitored to comply with the Florida DEP permit, also to check progress of project. Enables engineer to make adjustments in design, decide when to plan next project. Since first 1988 project, three projects have been done in 1996, 2005 and 2013. The 1988 nourishment placed 4.4 million cubic yards on beaches. Approx. 2.8 million cubic yards still remain on beach. CEPD meeting is 1 p.m. tomorrow in Wakefield Room at Tween Waters. Next project is expected in 2021-2022, will discuss after survey.

**CFD:** *Assistant Chief Jeff Pawul:* Slow time of year. Easter and spring break busy, we welcome the slowdown. *Tom Libbonate:* Calling in goes to central number. That's affected reporting time and response time because of that. Trying to explain where you are when you don't know where you are. Described situations. If we call station direct, they would know where we were. *Pawul:* Faster to call 911, dispatchers can bring in other resources not always from here, they can coordinate quicker than we can. *Sawicki:* Frustrating, but things are happening during the 911 call. Info goes out live when you're on the phone. *Pawul:* No issue if you call station as well. *Mullins:* Requirements for numbering houses? *Sawicki:* Dispatchers can get the precise GPS coordinate of where call is coming from. *Jensen:* Like the bell on new truck.

**LCSSO:** *Sgt. Mike Sawicki:* Not much going on right now. Watch out for construction sites, watch your properties if there's one nearby, lock doors, etc. Turtle season now, enforcing beach and lighting ordinances.

**Library:** *Lisa Riordan:* Here as president of Captiva Library board, other members here as well. Want to ask for panel assistant with a county problem. Captiva Library was started by residents, not county. Eventually it joined county system, each library has library board as an advisory board to library and librarian. Also have an advisory board countywide, with representatives from each library. Ann Bradley retired a year ago, Susan Totter became librarian, did not play same role in community as Ann did. She also told county leaders that we do not need a full-time librarian. She resigned with no notice, so we have no librarian at this point. County wants us to share a librarian with Lakes Regional Library, the largest in county. Heard about this via Totter's resignation letter, no notification from county, Made appointment to meet Pam Keyes, who is the new acting library director. We have asked for a full-time librarian, Captiva contributes \$776,000 in annual library taxes, library's annual budget is \$390,000. We have three employees out of 254 total. Need that advocate when budget time is here. Keyes said she wanted Captiva to be trailblazers, be the first to cut staff. We asked why, it's just a plan is what we were told. We were supposed to know the outcome yesterday close of business, now she has asked to come to panel today.

Three hours after our meeting, staff were told we'd have librarian one day a week. Input not listened to. Keyes said no final decision yet, yesterday she told me they have moved from 1 day a week to 3 days a week having a librarian out here. Asking for panel's assistance going to BoCC, to get from 3 days to 5 days. The person they want to share put here was just promoted to librarian, but not head librarian at Lakes, new to task and duties. Our library has had lots of programs, things for kids and visitors. The library board raises funds for summer programs, books, etc. Will seek your support in a letter first, perhaps coming with us to commissioner meetings. They waited until most people are not here intentionally, and we can't wait until October when everyone gets back.

*Mullins:* Draft letter to panel to review. Motion and second (Miville/Mintz) to ask library board to draft a letter for panel review. *Miville:* Get someone brand new, can bring a lot of talent and interest to role. *Riordan:* Would love to get a new person, this person has never been branch manager. Real issue is how many days a week. No commitment to stay at three days a week. *Miville:* What do you want? *Riordan:* Full-time librarian, status quo. *Mullins:* Any other motivation except to save money? *Riordan:* Don't know, have not gotten an answer. Discussion of interaction with county. No changes planned in April, they do this in May. *Mullins:* Hear from Keyes first, we can change letter after if necessary. *Jack Cunningham:* Ann Bradley had a lot of programs going, very active in community. Susan Totter said she did not have enough to do, but she did not take the initiative to continue programs when asked. Those are what the community needs and wants to have done. *Mintz:* Two motions, waive requirement of agenda notification due to timeliness of issue (Mullins/Mintz), unanimously approved. Motion to solicit letter unanimously approved. *Miville:* Always tell my kids the library card is the most powerful piece of plastic in your wallet.

- **ACTION:** Library Board will draft letter for panel to review and send to county officials.

**Captiva Plan:** *Miville:* Appointments with Commissioners Pendergrass and Manning, I charmed them and David explained it to them. *Mintz:* After last meeting (recap of situation at that point), Miville and I met with Pendergrass and Manning. Needed support from commissioners to influence staff. Recap of discussions with commissioners. Both very supportive. Captiva Plan language good for years, why are they (the staff) taking it out now? Staff meeting April 26, included Dave Loveland, Michael Jacob, Neysa Borkert, Mikki Rozdolski. Two-hour meeting, and we're in the middle of negotiations. To deliver to staff actual plan document, and support analysis. Explained color coding of plan draft handout. Goal 13, took out things re development, included only environmental issues. *Mullins:* What is low rise mean? *Mintz:* Context of current heights. 13.1.1 added current language. 13.1.5... don't like language but staff will accept current wording. Can't enforce, but leave it in. Still a little hesitant apparently, will need to work with them. County study says exactly the same thin... tied to existing land use regulations. (Pam Keyes and library staffers arrive) *Mintz:* Pause and go to Pam Keyes.

**Library:** *Pam Keyes:* Introductions. Acting library director last few months. Asked to take a look at program with other changes in leadership, evaluate for efficiency and level of service. Balance between personality of branch and efficiency of system, ongoing process. Talked with staff for input. Branches don't feel supported by county administration. Asked us to improve communication, share resources. Upgraded three manager to district managers, they're over several branches to pull resources together. Jill Horrom, serves southern district including Captiva. Carrie MacDonald, principal librarian at Lakes. East, Northwest and South district managers established. Captiva Library has taken another position, already

were looking at branch and how it fits in system and how we can promote it. Promoting one to librarian and asked Carrie to spend more time at branch to evaluate what it needs. Making changes as we go. countywide level to get back to basics and understand core services and level of service. *Riordan*: No communication to community about these changes. Told there would be no changes and then things changed. *Keyes*: Need to improve communication. Carrie principal librarian at lakes and serving over Captiva while we evaluate needs. Susan was going to be that link, now that's she gone we look at options. What is right size for your branch? Looking at all of them, level of staffing and number of staff.

*John Dale*: What has changed to make you think we need less resources? *Keyes*: Not sure if things have changed, what is size of community and how can we right-size services. Discussion. Starting in three days, will evaluate. *Dale*: Start here with five days and see what is needed. *Keyes*: Start at three to evaluate, may go to five or one. *Riordan*: Where else is this happening? *Horrom*: Bonita staff. Cape person moved to Fort Myers. *Riordan*: Is there a branch where they will not have a librarian or branch manager other than Captiva? *Horrom*: Which are you worried about? *Riordan*: Shared position, no other library where this is happening. *Miville*: Major donor community, just asking for the status quo. Very active community, they love their library. Give them what they want. *Mullins*: If you had an unlimited budget, would this be an issue? *Keyes*: Would increase staff, maintain status quo. *Miville*: Community gives more that it gets, give community what they need. Wide view misses support base and community interest. County vision misses the individual needs. *Keyes*: Not in position to put someone here full time right now, don't know what we'll do until we finish evaluation. Working to enable branches to get more from system with branch oversight. *Miville*: Some people would view working in this community a desirable asset. *Keyes*: Don't see as much movement in library system as you would think. Have not had this position open, but other positions have come up. *Mullins*: Would like to make argument that we pay considerably more in library taxes than it takes to run it, plus other donor benefits to county. Happy to ask county to supplement funding from Unincorporated MSTU if necessary. We would lobby BoCC on your behalf if you support community. *Keyes*: In process of evaluation, will stay in contact. *Miville*: Will you support community if it asks for this? *Keyes*: In process of evaluation, would like to complete that. *Libbonate*: What has changed? What is the system of evaluation? *Keyes*: Don't know how long it will take, something we do countywide. Discussion. *Riordan*: What changed from last year. *Ann Brady*: Nonprofits need to look at big picture, I understand that. Aside from money, need to look at services. Captiva is a unique place, services and programs when Ann Bradley was here were very substantial. Look at what could happen if someone \was here full-time, who could do the kind of programming this community desires. Discussion of Rauschenberg Foundation interaction. *Brady*: Libraries are community centers, need to have vibrancy, won't have that without a committed librarian. Proactive, reactive. *Horrom*: We agree with that 100%, give us a chance to do that. Entire district working for you. *Libbonate*: Need to have person here. *Riordan*: No good if they're not in the community. *Brady*: Need someone who makes this their profession, wants to be engaged, above and beyond regular job. Needs leadership. Discussion. *Miville*: Passionate discussion in arts. *Mullins*: Will send letter, will to support you in pursuing additional funding. *Keyes*: Thanks for your time.

**Captiva Plan**: *Mintz*: Policy 13.2.2: density issues, most important issue in plan. Background, language taken out by staff. Koury noticed a crucial word was missing, we will seek to reinstate it. *Miville*: First four properties on south end of island, rezoned from commercial to RSC-2. A couple of properties could not meet 50-foot setback if destroyed. *Mullins*: Not all have agreed on this language. Went back through years worth of documents. My property was changed to RSC-2 but never met those requirements. *Mintz*:

Density is different from setbacks, which can be subject to variance. Density is fixed by ordinance, variances can be sought for setbacks and other issues. *Mullins*: Wording has been changed. What is being changed? *Mintz*: No changes in RSC-2 language. New language would apply to all lots. First paragraph is about RSC-2 zoning only. *Mullins*: Creating conflict with RSC-2 exception language in code. Specify Village in lot line language. *Mintz*: Setback exception for RSC-2 in code now. "Subject to existing section 4A." Impacting that exemption was not intent. *Mullins*: Need to fix it. Other houses affected. *Gooderham*: Do we need a new zoning category? Discussion of language changes. *Mintz*: Lot line language issue. Make sure it doesn't impact those properties. Discussion. Suggestion to break lot line language into a new policy and confirm it doesn't subvert RSC-2 exemptions.

*Mintz*: Staff agreed to heights. Want no variance language in plan if possible. 13.2.4: Rentals. Discussion about state preemption and date of passage. *Mullins*: Lease limits for the whole island? *Mintz*: 13.2.7: Staff requested change. Policy 13.4.1: Information. *Gooderham*: Should to reinstate current language, add plan amendment, and develop criteria for informational similar to what panel provides now. *Mintz*: Language at end reflects what we want included in the Land Development Code concurrent to any plan action to ensure no lapse in coverage. Explained language we want to add. *Mullins*: Variances language. *Gooderham*: Adding "all" back into requirements, somehow it got lost in translation. *Mintz*: Need to support specific language for Captiva. Data and analysis related to the need for Captiva-specific language. *Gooderham* developed analysis to make those cases. *Gooderham*: Give us any feedback to make this stronger, this needs to be a living document so we capture new justifications as we run across them. *Max Forgey*: According to Florida Statutes Chapter 163, data and analysis can be adopted by reference.

*Gooderham*: If we can agree on language with staff, would go to Local Planning Agency with both plan and LDC amendment June 26, take LDC language to its committees in mid-July, work to get both amendments adopted by commissioners by mid-September. Discussion. *Gooderham*: Work to get the most concurrence from staff first, and take any arguments the community feels are deal-breakers to commissioners. *Mintz*: Try to get changes in plan and LDC as specified. Once this is all in place, we bring in David Depew to see how we can make it better. *Jensen*: Disappointed Policy 13.4.1 language eliminated any mention of panel, was the reason for the panel to exist, disconnect from county was impetus. Ask them to come to panel and in the event panel ceases to exist then go with Plan B explanation. *Mintz*: Staff resists that, no special place or importance given to any community panels. All the reasons why that would work on a broader basis. *Miville*: County gives us money to be an advisory board, consequently any other organization that can meet that criteria can play that role. Try to put panel back in there, we met a certain criteria. *Ralf Brookes*: Captiva is a donor community, deserve to have some voice in how you grow on Captiva. Explain why Captiva is unique in the county. Keep official formal advisory capacity. Mention panel in plan. *Mullins*: I stay in touch with other panels around the county. Battle between Koreshan and Estero panel. Hard to claim consensus with conflict in the community. That's why we have done so much to gain consensus in community.

- **ACTION**: Revise draft plan amendment language as discussed, update analysis as necessary, submit to county staff and set meeting to discuss details and differences. Report back to panel on status and schedule.

**Legislature**: *Forgey*: Session done. Glades funding passed, fracking ban failed, allowing local government to pass rental regulations died, will come back next year. Septic remediation on

Caloosahatchee River failed. Private property rights amendment failed. Effort to make citizens who objected to land use changes pay legal fees if they lost failed. Mostly the dumb stuff did not get adopted. *Koury*: Can we say the rental preemption died due to our letter?

**Blind Pass ped access:** *Miville*: Asking about limiting fishing to one side only. *Mullins*: Explanation of issue. Dredging forced temporary limits on fishing. Hard to walk through there. Looking for support from Sanibel and Captiva, urge people who use the bridge to fish only on the Gulf side and leave bay side for pedestrians. A lot of disrespect for neighbors. Discussion. *Mullins*: Sanibel cleans the bridge once or twice a week, not enough.

**Wastewater:** *Mintz*: Study is out for proposal, exactly as we worded it. Posted April 14, closes in mid-May. *Mullins*: Keyes is also responsible for that segment of the county as well.

**Captiva Drive:** *Mintz*: Ann Brady also on committee. Lee DOT survey delayed, commission passed authorization for specific purpose survey. \$51,000 requested and approved. Will get started soon.

**Overbooking:** *Riordan*: Some changes made in letter, submitted to all. Looking for approval. (*Mullins/Miville*), unanimous approval. *Jensen*: Send it to all property owners? *Riordan*: Will discuss at next meeting. *Mintz*: In addition to rental agents providing. *Jensen*: Will work on that, might need new language.

**Invasive species:** *Jensen*: Worked with Fish & Wildlife Commission on options. Iguanas main issue, best we can do is to report sightings, take photos and share location with FWC. If they get enough reports, they can then act on removal. Boca Grande hired a trapper, they felt as a community it was an issue. Nature will take care of the bunnies, just as abundance of raccoons were hit by disease. Will help community if there is an interest in acting on this. *Mullins*: Nile monitor, be more concerned with the more dangerous species. *Mintz*: Iguana situation on Boca got out of hand, had to bring in trappers and spend money on dealing with it. More sightings of them around the island. Does panel had obligation to take steps before this becomes a major issue? Get expert to do assessment and get recommendations, before we have a problem. Mostly see green iguanas here, mostly vegetarians. Sanibel has control plan for them, hires someone to control them. Talk to them about results. *Jensen*: I'll contact city to find out, get name of contractor. *Mullins*: Ask a staff member to speak with us. Other issue is rat poison, encourage everyone to speak with pest control services to see what alternatives they have. Discussion. *Mintz*: Does Sanibel have regulations on types of poisons? *Jensen*: Will find out. Info on panel website, include a direct link to FWC now. Discussion.

- **ACTION:** Jensen will follow up with Sanibel officials and report at future meeting.

**Development:** *Mintz*: A lot of people got double letters, check list. *Miville*: Don't be so technical, more whimsical, make it special. *Gooderham*: Brought in \$7,000 so far.

**Financial:** *Boris*: Bob Walter and staff sent out 1,900 letters, very efficient, PayPal working well through website. Financials in packet, everything on track, does not reflect \$5,000 foundation grant and \$7,000 in letter revenue. Still thinking about cruise later in the year. Monday After The Masters still on the agenda as well. *Miville*: Rauschenberg was a top benefactor of the panel's beginnings. Ever possible to do even at studio? *Brady*: We can talk about it.

- **ACTION:** Gooderham will check list for duplicates and clean as necessary.

**Other business:** *Riordan:* Ann Bradley had accident, now in hospital with fractured pelvis and shoulder, in Lee Memorial, Helped us with library issues. Has said she will become county board rep for Captiva Library when Michele Cunningham leaves. *Jensen:* Kudos to county for supporting us on the DOT survey. Email commissioners to thank them, send letter on survey and wastewater study approvals. Library letter to follow. *Miville:* Have to stay in touch with these people. *Mullins:* Dredging Blind Pass, CEPD and Sanibel. Looks like they'll be done soon.

- **ACTION:** Gooderham to draft letter to commissioners and top county staff with thanks for county action on wastewater alternatives study funding and Captiva Drive survey funding.

Meeting adjourned at 11:15 a.m.

*Ken Gooderham, administrator*